

Division(s):

CABINET– 20 OCTOBER 2015

Learning Disability Strategy and Services

Report by Director of Adult Social Services

Introduction

1. The Big Plan was approved by Oxfordshire County Council Cabinet on 17 March 2015 and by Oxfordshire Clinical Commissioning Governing Body on 27 March 2015. The final version of this plan, incorporating changes as agreed at Oxfordshire County Council Cabinet and Oxfordshire Clinical Commissioning Group, is attached as Annex 1.
2. The Big Plan proposes significant changes to the way we provide healthcare to people with learning disabilities. Since the Big Plan was approved, commissioners have been working through a number of suggestions and comments from people with learning disabilities, families, GPs and providers.
3. In the light of this feedback Oxfordshire County Council and Oxfordshire Clinical Commissioning Group have decided to review both the timetable and approach to the implementation of the Big Plan.

Background

4. The Big Plan was approved by Oxfordshire County Council Cabinet on 17 March 2015 and by Oxfordshire Clinical Commissioning Governing Body on 27 March 2015. The Big Plan will support people with a learning disability to have more choice and control, to live as independently as possible as part of the broader Oxfordshire community, to live in the right home for them with the right support, and to be healthy and safe.
5. The final version of this plan, incorporating changes as agreed at Oxfordshire County Council cabinet and Oxfordshire Clinical Commissioning Group, is attached as Annex 1.
6. The Big Plan has four overall priorities:
 - Priority one:** We will enable people with learning disabilities to have more choice and control over their lives.
 - Priority two:** We will enable people with learning disabilities to take an active part in their community, through work, volunteering, friendships, and other opportunities.
 - Priority three:** We will enable people with learning disabilities to make choices about where they want to live, and support them and their families with their decision.
 - Priority four:** We will have the right support in place for people with learning disabilities to enable them to remain safe and keep well.

7. The Big Plan proposes significant changes to the way we provide healthcare to people with learning disabilities. To make these changes, Oxfordshire County Council and Oxfordshire Clinical Commissioning will commission
 - Integrated healthcare for people with learning disability within mainstream services and contracts so that everyone in Oxfordshire gets their physical and mental health support from the same health services
 - Service models that will be determined and clarified through the transition process.
 - Specialist inpatient provision as required for people with complex learning disabilities and mental health needs
 - A complex case management function to ensure that those people with multiple complex health needs have appropriate case management.
 - An integrated behavioural complex learning disability 'intensive support' function.
8. Since the Big Plan was approved, commissioners have been working through a number of suggestions and comments from people with learning disabilities (both directly and via Healthwatch Oxfordshire), their families, GPs and providers.
9. The questions that have been raised are concerned with the pace of change and how we can make the changes set out in the Big Plan in a safe and effective way. This needs to work both for the people who use services and the organisations and staff who provide them.
10. In the light of this feedback Oxfordshire County Council and Oxfordshire Clinical Commissioning Group have decided to review both the timetable and approach to the implementation of the Big Plan.
11. Oxfordshire Clinical Commissioning Group is in discussion with Oxford Health NHS Foundation Trust with a view to Oxford Health NHS Foundation Trust becoming the preferred lead provider of future mainstreamed health services for people with learning disability as soon as practical and safe.
12. Oxfordshire Clinical Commissioning Group proposes to take over the contract with Southern Health NHS Foundation Trust for the provision of health services for people with learning disability. Subject to further negotiations, the anticipated date that this transfer will happen is 1 February 2016.
13. The benefit of this change is that it will allow one commissioner to manage both the outgoing and future provider of health services for people with learning disability. In the short-term the people who access the Southern Health service will be supported by the same teams who support them now and in the longer term this arrangement will help all parties manage the transition. The contract will be extended with Southern Health NHS Foundation Trust to December 2017.

14. Oxfordshire County Council has extended the Southern Health NHS Foundation Trust contract to 30 June 2016 to ensure that there is time for Oxfordshire Clinical commissioning group and Southern Health NHS Foundation Trust to carry out their negotiations. This contract will end early by mutual agreement in the event that a satisfactory contract is concluded between Southern Health NHS Foundation Trust and Oxfordshire Clinical Commissioning Group
15. Both Southern Health NHS Foundation Trust and Oxford Health NHS Foundation Trust have supported these discussions and indicated their wish to support the safe, effective transition of health services for people with learning disability.
16. Oxfordshire Clinical Commissioning Group and Oxfordshire County Council have established a Transition Board to oversee this process. This Board has an independent chair from outside of Oxfordshire, and will have a dedicated programme support and an independent clinical adviser. The Board will have representatives from commissioners in the clinical commissioning group, the county council and NHS England, together with Southern Health NHS Foundation Trust, Oxford Health NHS Foundation Trust, and the Oxfordshire Learning Disability Partnership Board. The Board will report to Oxfordshire Clinical Commissioning Group's Governing Body.

Financial and Staff Implications

17. The contract for the provision of learning disability health services with Southern Health NHS Foundation Trust is £5.5m out of a total pooled budget for learning disability services of £81.6m (Oxfordshire County Council contribute £68.5m, Oxfordshire Clinical Commissioning Group contribute £13.1m).
18. Oxfordshire County Council and Oxfordshire Clinical Commissioning Group have agreed to jointly fund the costs of programme director and clinical lead to oversee the transition board. Oxfordshire County Council will fund the Oxfordshire Learning Disability Partnership Board to contribute to this process.
19. It is acknowledged by all parties (Oxfordshire County Council, Oxfordshire Clinical Commissioning Group, Oxford Health NHS Foundation Trust, and Southern Health NHS Foundation Trust) that there may be other costs associated with transition for the providers.
20. The cost of transition is not yet known, this currently sit outside the pool arrangements, and there are no identified additional resources from commissioners. The transition need to be costed within available resources, and no agreement has yet been reached regarding how these costs will be paid.
21. The total impact of these costs on the learning disability pooled budget, and on Oxfordshire County Council, is not yet known.

Equalities Implications

22. No particular group is disadvantaged by these proposals

RECOMMENDATION

23. **Cabinet is:**

- (a) **RECOMMENDED to approve the Learning Disability Strategy for Oxfordshire;**
- (b) **ASKED to note the extension of Southern Health NHS Foundation Trust's contract for health services with Oxfordshire County Council**
- (c) **RECOMMENDED to approve the transfer of the contract for Learning Disability health services to Oxfordshire Clinical Commissioning Group as soon as an acceptable contract has been agreed.**

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